

City of York Safeguarding Children Partnership Annual Report 2021/2022

Contents

Introduction	3
Geographical Footprint	4
Key Achievements 2021/22	5
Subgroups	5
Voice and Involvement Subgroup	5
Case Review Subgroup	7
Safeguarding and Professional Practice Subgroup	9
Learning, Development and Performance Subgroup	
Child Exploitation Subgroup I	12
Safeguarding in Education I	12
Private Fostering I	14
Learning and Development I	15
Communications and Engagement I	19
Child Death Overview Panel (CDOP) 2	26
CYSCP Finance 2021/22 2	27



Introduction

This is the City of York Safeguarding Children Partnership (CYSCP) annual report which covers the period from 1st April 2021 to 31st March 2022 and sets out the work that has been undertaken by partners and the subgroups of the CYSCP during that time.

During the past year, we have gone from strength to strength as a Partnership. Our partners have been working towards the recovery phase following Covid-19 and the easing of lockdown restrictions. Our ways of working have continued to be adapted to ensure that children, families and communities have continued to be supported.

During 2021/22, we have continued to work together, learn from each other and have shared best practice as well as maintaining our links with other Boards and Partnerships to ensure that 'Safeguarding is Everyone's Business' (Working Together, 2018). An excellent example of where Partners, Boards and Partnerships came together virtually was during Safeguarding Week in 2021. Our greatest asset during this challenging period has been our incredible safeguarding workforce, whom have tirelessly worked throughout these difficult times.

As a partnership, we recognise the progress that has been made during 2021/22 and we will continue to work together to meet our priorities during 2022/23.



Geographical Footprint

York is a cathedral city and unitary authority area in North Yorkshire. Located at the confluence of the Rivers Ouse and Foss, it is known for its famous historical landmarks such as York Minster and the city walls, as well as a variety of cultural and sporting activities, which makes it a popular tourist destination. The local authority is the City of York Council, a single tier governing body responsible for providing all local services and facilities throughout the city.

The population of the council area which includes nearby villages is 202,800 residents (ONS Census 2021)

- Density per sq KM = 775
- Hectares = 27,201
- Children aged 0 19 years = 44,000 (22%)

Education

- 50 primary schools (including 31 academies)
- 9 secondary schools (including 6 academies)
- 21 nurseries attached to primary schools
- 2 special schools (including I academy)
- I standalone nursery
- I pupil referral unit
- 9 children's centres
- 73.6% pupils achieving 9-4 in both English and Maths
- 46 outstanding or good schools
- 3,693 children eligible for free school meals
- 3,467 children with SEN

Source: data.yorkopendata.org



Key Achievements 2021/2022

CYSCP Executive

The CYSCP Executive provides the strategic direction for the CYSCP members of this group include the three statutory partners

During 2021/2022, the Executive have continued to drive forward the work of the CYSCP and have also led on the development of the CYSCP Development Days which took place in June and December 2021. These sessions were attended by a wide variety of partners throughout the City of York and were chaired by the CYSCP Independent Scrutineer.

The CYSCP Executive have continued to seek assurance from both partners and the subgroups and regularly updates have been received via assurance reporting mechanisms

Subgroups

Voice and involvement subgroup

What has the subgroup achieved for 2021/22?

In May 2021 the CYSCP committed to an ambitious new vision for children's voice and involvement in the city. A copy of the strategy can be found here.

Every conversation starts with the child. We commit that all partners across the city support children and young people to understand their rights, to have a voice and to realise their rights.

When we refer to children's rights we mean so in relation to the United Nations Convention on Rights of the Child (UNCRC). This relates to all principles set out by the UNCRC, with a focus on the four 'general principles' of:

- Non-discrimination (article 2)
- Best interest of the child (article 3)
- Right to life survival and development (article 6)
- Right to be heard (article 12)

In 2021 and 2022 a multi-agency task and finish group has worked with children, young people and a specialist rights group to develop York's approach to realising rights.



This work is aligned to the development of a new Children and Young People's Plan and will formally launch in early 2023.

To support this work and the vision the group has:

- Developed a voice strategy for children's rights and involvement
- Developed a 'voice pledge' to keep children and young people's views and lived experiences at the heart of our work as a CYSCP
- Mapped all voice and participation groups across the city to form a collaborative voice network
- Shared the views of children and young people through the bi-annual UMatter survey of children and young people in care and care experienced
- Provided input into the remodelling of children and young people's participation in the Corporate Parenting Board and the pilot of Corporate Parenting Advisors
- Mapped the provision of statutory advocacy provision for York, addressed gaps identified and produced a guide for young people on access to advocacy

Voice Impact

The evaluation of the previous Voice and Involvement Strategy gave us some confidence that children and young people felt listened to and that their voice made a difference. This feedback reflected the views of children already taking part in a number of participation groups in the city.

When looking at the wider population of young people, a Public Health survey of over 4,000 children and young people, 21% of children and young people thought that giving their views made a difference. This shows there is more to do to consistently hear and respond to the voice of children and young people across the city.

Priorities for 2022/23

The CYSCP has identified that recent case reviews and audits have highlighted the need to strengthen recorded evidence of how a child's lived experience and voice has been taken into consideration during assessments and plans for interventions. A Task and Finish Group is being established to complete this.

A task and finish group has been developing tools to support gathering voice from pre-verbal children. The PRESENT tool has been piloted and will be launched later in 2022.

The CYSCP will continue to support develop and launch York's approach to children's rights.



Case Review Subgroup

The purpose of the Case Review Group (CRG) is to carry out the functions of the CYSCP as described in Chapter 4 of Working Together to Safeguard Children 2018 for improving child protection and safeguarding practice.

Child safeguarding practice reviews

The CRG reviews serious child safeguarding cases, at both local and national level to identify improvements to be made to safeguard and promote the welfare of children. The CRG is the means by which the CYSCP makes arrangements for commissioning and publishing local Child Safeguarding Practice Reviews.

The CRG did undertake one statutory Rapid Review within the period 2021-22. As well as four multi agency reviews into three cases which were raised to the partnership as identifying learning.

The themes from these multi agency reviews included:

- Multi agency responses to neglect
- Early Help
- Step up and step-down processes
- Professional escalation and challenge

Learning / actions from reviews by CYSCP

During 2021-22 the group reviewed progress against the actions plans from three Local Safeguarding Children Practice Reviews undertaken in 2020, a Learning lessons review and Single Agency review.

The themes from these reviews included:

- Harmful Sexual Behaviour
- Sudden unexpected death in infancy
- Child Sexual Exploitation
- Self-Harm
- Children in Care placed in City of York from out of area
- Injuries to non-mobile babies



Actions undertaken by CYSCP in response to these reviews include:

- Review of Self harm and Suicide Guidance
- Introduction of IRO standard paragraph at ICPC / RCPC re Multi agency responsibilities and permissions to challenge
- Launch Day or Night Sleep Right Prevent and Protect campaign
- Development of seven-point briefings for the case reviews identifying learning from recent case reviews including good practice and areas where practice can be enhanced
- Development of new pathways for information share particularly in relation to fathers to ensure that any risk and protective factors associated with fathers can be fully addressed and explored to safeguard children
- Development of processes to ensure the ICON messages about coping with crying to ensure protective measures are put in place for babies to reduce risk is routinely shared with fathers even if not present on discharge
- Raising awareness of the need for holistic assessment of families where there are or have been safeguarding concerns and where there is a new baby in the family
- Development of new pathways for information share particularly in relation to fathers
- Reiteration of messages about prevention of Sudden Unexpected Death in Infancy (SUDI)
- Review of Child exploitation processes
- Raising awareness of Escalation procedures for professional disagreement and complex case procedures
- Training across the partnership outlining the importance of consideration of child voice and lived experience including importance of seeing young people by themselves is included in all referrals, assessments, and plans
- Reviewing the groups terms of reference to ensure correct membership

Additional work undertaken by the case review group

The group has considered a number of national reviews and reports including:

- Undertaking a multi-agency deep dive into cases of children who have recently stepped down from a Child Protection Plan (who are under 12 months) and families who have historically caused concern but have recently 'turned a corner' but then had a new baby, as recommended by Vicky Ford, Parliamentary Under-Secretary of State for Children and Families.
- Undertaking a local mapping exercise from the recommendations outlined within "The Myth of Invisible Men" Safeguarding children under one from non-accidental injury caused by male carers.

Voice of the child including pre and non-verbal

Whilst considering all Case Reviews the voice of the child and lived experience is integral to all reviews, recommendations, and actions. The presentation of child case studies that have been given to the group throughout the year have been helpful in ensuring the group focus on the voice of the child, and the impact of abuse and neglect on the child's lived experience.

Key priorities for 2022-23

An immediate priority for the Case Review sub-group is to review the Case Review practice guidance to ensure it is fit for purpose Additionally the group will be considering the recommendations outlined in the national review of the murders of Arthur Labinjo-Hughes and Star Hobson against City of York safeguarding processes and procedures.

Safeguarding and Professional Practice Subgroup

What has the subgroup achieved for 2021/22?

The Safeguarding and Professional Practice sub-group has rewritten the Neglect Strategy and carried out an Early Help Consultation and launched a new Early Help Offer.

It has been identified through a number of audits and case reviews that the Neglect Strategy was no longer fit for purpose and needed revising. In addition, a Neglect Tool was produced and approved. Further work is now to be done to roll this out and a Neglect Task and Finish Group is being established to look at this.

During 2021/22 it was agreed for the Early Help offer to be reviewed. An Early Help questionnaire was produced during May 2021 and subsequently an Early Help Consultation took place during July 2021. An Early Help Task and Finish Group was established which carried out the following actions:

- Produced a new Early Help Strategy
- Produced new Early Help Practice Guidance
- Developed the Early Help Assessment Tool
- Produced a new Agenda template for a 'Team Around the Family/Child' meeting
- Produced a new 'Team around the Family/Child Early Help Plan' template
- Reviewed the referral pathway to seek targeted intervention support
- Produced a new CYSCP Early Help webpage

During 2021/21 a number of documents were updated and reviewed. These included:

- LADO procedure, referral form and flowchart
- Child SexuL Exploitation Guidance
- Concealed Pregnancy Guidance
- Out of Area Protocol
- Multi Agency Child Exploitation Meetings Terms of Reference
- Risk Management Terms of Reference
- Joint NYSCP and CYSCP Out-of-Area Young People Arrested who Appear to be at Risk of Criminal Exploitation Protocol
- North Yorkshire & City of York Fabricated & Induced Illness and Perplexing Presentations

The following One Minute Guides were produced and approved:

- Child Protection Conference
- Harmful Sexual Behaviour (HSB)
- Forced Marriage and Honour based Violence
- Health

The following 7 point briefings were produced and approved:

- Child P
- James

Priorities for 2022/23

- A review of the use of the Graded Care Profile will be looked at during 2022/2023 and the rollout and communication of the changes around neglect.
- The Self Harm and Suicide Pathway is currently being updated and reviewed which is being led by Public Health. This will be rolled out during 2022/2023.
- The changes to Early Help will be further embedded throughout the partnership.
- Joint Targeted Area Inspection preparation.
- To produce a domestic abuse dataset.



Learning, Development and Performance Subgroup

What the subgroup has achieved for 2021/22?

- The CYSCP Training, Learning and Development Strategy was published on the CYSCP website
- Partners undertook a joint multi-agency Training Needs Analysis Survey to understand what training is offered by partners across York, where there are gaps and where a joinedup approach may be beneficial
- The CYSCP has continued to deliver a core multi-agency training programme of 'Working together A & B'
- The CYSCP have continued to develop a multi-agency data set. The first theme being Exploitation, Missing and Harmful Sexual Behaviour. Further work is currently being undertaken in regard to producing a Multi-Agency Safeguarding Hub (MASH) and Early Help multi-agency data report
- Multi-agency audits are undertaken on a quarterly basis and this group saw reports in regard to Dual Categorisation Pilot, PAMIC tool audit, Neglect Audit and Initial Child Protection Conferences audit

Voice of the child:

The multi-agency Audit Request Template includes a question as to how the child's voice/lived experience is to be captured within audits. This template is to be used to develop the Terms of Reference for every multi-agency audit going forward.

Priorities for 2022/23

This subgroup will focus on dissemination of learning from audits more widely and plan to further develop 7-point briefing's which can be shared on agency websites through the partnership.



CYSCP | Annual Report 2020/2021

Child Exploitation Subgroup

What the subgroup has achieved for 2021/22?

- Established a new multi-agency Exploitation data set
- Implemented National Referral Mechanism (NRM) pilot and reviewed and updated the following multi-agency procedures to reflect these changes:
 - » Exploitation Guidance
 - » Out of Area Protocol
 - » MACEM Terms of Reference
 - » Risk and Assessment Meeting Terms of Reference
 - » Joint NYSCP and CYSCP Out-of-Area Young People Arrested who appear to be at Risk of Criminal Exploitation Protocol
- Produced a briefing for all schools in response to 'Everyone's Invited'. Additionally in response to this report, CYSCP partners met to develop a virtual briefing session for all Designated Safeguarding Leads (DSLs) and Head teachers across the City of York. This briefing session also included further updates from North Yorkshire Police, MASH, HSB, LADO and CYSCP resources/training and took place on 6th July 2021. Further briefing sessions were held during September 2021 for those DSL's and Head teachers who were unable to attend.

Priorities for 2022/23

- To refine and improve the Exploitation Data set
- To check and assess partners understanding of HSB initially via a Survey Monkey questionnaire and later via a HSB Audit
- Establish an Online Safety Task and Finish Group to look at the concerns the sub-group has around Online Safety for young people and to produce a campaign to address

Safeguarding in Education

The City of York's School Safeguarding Advisor provides safeguarding advice and support to all schools and colleges in the city. During 2021/2022 the Schools Safeguarding Advisor has provided training to designated safeguarding leads, school governors and school transport providers and has carried out bespoke training sessions in schools. In addition, the School Safeguarding Advisor has continued to work directly with schools in the city to support strong safeguarding arrangements, by undertaking safeguarding reviews and providing an important link to the assurance function of the CYSCP.



The School Safeguarding Advisor and colleagues from schools have continued to work in partnership with and have actively contributed to, a number of multi- agency activities undertaken by the CYSCP over the period. These include:

- Ongoing development of the Multi- Agency Safeguarding Hub (MASH) and contribution to multiagency audits
- Work supporting prevention of Child Exploitation by attending the MACEM meetings and regular risk assessment meetings with partners
- Review of the Early Help Strategy and processes
- Multi agency learning reviews and audits
- Development of the CYSCP learning strategy and training

Young person's social media project

Young people across York have created a Social Media Guide to provide their peers with information and advice about using social media safely, and this was launched during Safeguarding Week. In partnership with City of York Council, child and adolescent development psychology experts at York St John University ran workshops with young people (aged between 11-18 years) to understand how young people stay safe on social media. The workshops were run with young people across different settings (including schools and youth groups) within the city of York.

Following these workshops, a number of resources were developed to share with young people around staying safe on social media, as well as a pack for schools or any other professional working with young people with all the material they need in order to deliver their own social media safety workshop including:

- Social Media Safety Workshop Information Sheet
- A lesson plan and powerpoint slides
- Worksheets
- Resources for young people to take away

All resources can be found on the CYSCP Young Persons Social Media webpage: Young Persons Social Media Guide (saferchildrenyork.org.uk).



Private Fostering

The Private Fostering Steering Group organised a virtual Private Fostering Awareness Week which ran from Monday 27th September to Friday 1st October 2021 to raise awareness and understanding of Private Fostering across the City of York amongst professionals and members of the public. The awareness week achieved the aim of increasing awareness of Private Fostering as significant increase in website traffic regarding Private Fostering was generated, and Private Fostering Tweets had over 1800 engagements, however, it failed to increase the number of notifications to MASH of Private Fostering arrangements.

The Private Fostering Steering Group has continued to raise awareness and has had articles aimed at members of the public published in York Families and Residents e-newsletters and the quarterly Our City magazine which is delivered to every home in York. It continues to raise awareness for practitioners of the Private Fostering resources and the narrated powerpoint training through regular updates in the CYSCP Newsletter, and via social media.



Learning and Development

Online training

The virtual 'City of York Safeguarding Children Awareness E-learning' course has continued to be available to any practitioners and volunteers working with children and young people via the City of York Council's MyLO Learning Management System. During 2021/22, 4333 learners have passed the course, the majority of the users of this training are from Education (70%) and Early Years/Childcare (12%).

Virtual training

During 2021/22, the CYSCP's training offer continued to be delivered virtually through live Zoom sessions as a response to COVID-19. In total 682 learners attended the CYSCP virtual training courses, the vast majority from Education (34%), City of York Council (22%) or Social Care Professionals (14%) and Early Years (14%).

This courses still provided trainers and delegates the opportunity to interact with each other ensuring multi-agency discussions could still take place.

CYSCP Multi-Agency courses delivered in 2021/22	Sessions	Attendees
Safeguarding Children: Working Together A	8	163
Safeguarding Children: Shared Responsibilities and Procedures - Working Together B	7	120
Safeguarding Children: Awareness of Neglect in Children and Young People	2	19
Safeguarding Children: Safeguarding Disabled Children	5	51
Safeguarding Children: Understanding Domestic Abuse and Children	2	27
Total	24	380



CYSCP Annual Report 2020/2021

CYSCP Briefing session

The CYSCP ran a number of briefing sessions in regard to Early Help and in addition the CYSCP hosted a number of Learning Masterclasses to disseminate learning and safeguarding updates to anyone working with children and young people within the City of York. During 2021/22 topics covered included:

- An introduction to the CYSCP
- Updates on Early Help Assessments
- Harmful Sexual Behaviour
- Exploitation
- Learning from Audits and Case Reviews
- Multi-Agency Safeguarding Hub (MASH) Referrals and how the MASH works in practice
- Commissioned services
- Domestic Abuse 'Whole Family approach: Support services for children and young people affected by Domestic Abuse'

Virtual training evaluation

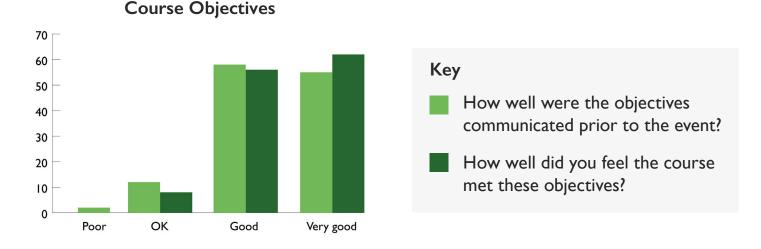
(Evaluation data is only available for the WTG A and B courses)

During 2021/22, attendees on the Safeguarding Children: Working Together A and Safeguarding Children: Shared Responsibilities and Procedures - Working Together B were asked to complete a course survey directly after taking the course.

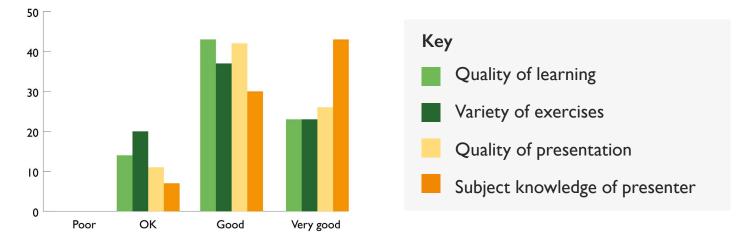


Safeguarding children: Working together A

The I25 attendees who completed the survey were asked how they rated the course objectives; both how well the objectives were communicated prior to the event, and how well the course met the objectives, and data shows that these elements were rated as Good or Very Good by 94% of attendees:



The attendees were asked how they rated four elements of the course, from poor to very good:

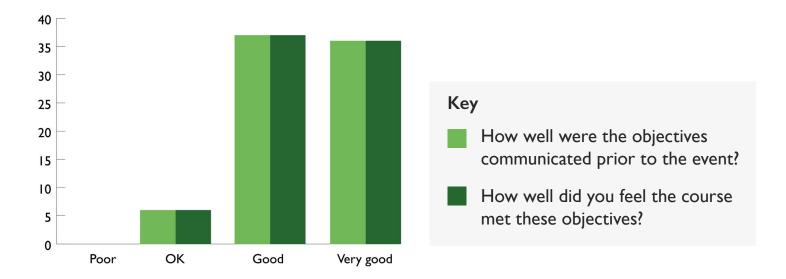


Elements of the course

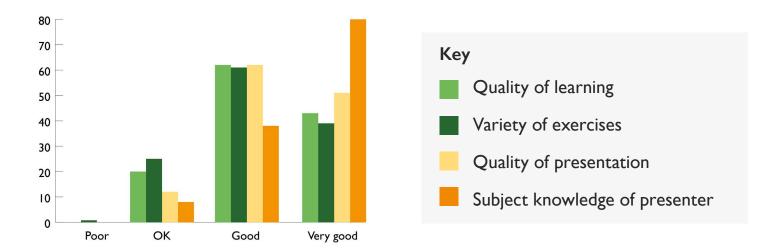
An important part of training is its impact on professional practices and whether these will improve the outcomes for children and young people. 83% of learners felt that it was likely or very likely that they would change the way in which they do things as a result of this training.

Safeguarding Children: Shared Responsibilities and Procedures - Working Together B 2021/22

The 80 attendees who completed the survey were asked how they rated the course objectives; both how well the objectives were communicated prior to the event, and how well the course met the objectives, and data shows that these elements were rated as Good or Very Good by 91% of attendees:



The attendees were asked how they rated four elements of the course, from poor to very good:



Evaluation survey shows that 81% of learners felt that it was likely or very likely that they would change the way in which they do things as a result of this training.

Priorities for 2022/2023

The City of York Safeguarding Children Awareness E-learning course will be relaunched. This is being relaunched on a new CYSCP Training portal via a cost recovery model. This training will be available for professionals who are new to working with children and families.

It is planned for the CYSCP to produce a CYSCP Training Brochure which will include all courses and training available for practitioners.

Communication and Engagement

Social media

Twitter

The CYSCP Twitter account provides regular updates on local and national news, resources, initiatives, policy and guidance which you can find by following us on Twitter @YorkSCP.

The CYSCP Twitter account has approximately 1100 followers which includes professionals, schools, businesses, other safeguarding children partnerships and members of the public. The CYSCP's Twitter feed is used to provide important information such as changes to policies and procedures as well as links to information and resources. It also promotes campaigns and activities of partners and other safeguarding organisations. Over the past year, CYSCP tweets have been viewed over 243,000 times by users and the @YorkSCP twitter account has promoted various children's safeguarding themes.

E-Newsletter

A new CYSCP newsletter was launched in September 2020 which is sent out electronically monthly. The newsletter contains useful information for professionals with contributions from our partner agencies. It is intended to improve our communication and engagement with our partners, professionals and stakeholders across the city of York and to keep them up to date with the latest developments in safeguarding children and young people in York.

Professionals need to sign up to receive the newsletter via the CYSCP website and sign up has been steadily increasing over the past year. At the present time approximately 710 individuals have signed up to receive this.

Further information, including how to receive the CYSCP Newsletter can be found on the CYSCP website **here**. Partners can also contact the CYSCP Business Unit for content to be included within our newsletter at: CYSCP@york.gov.uk.

CYSCP Website

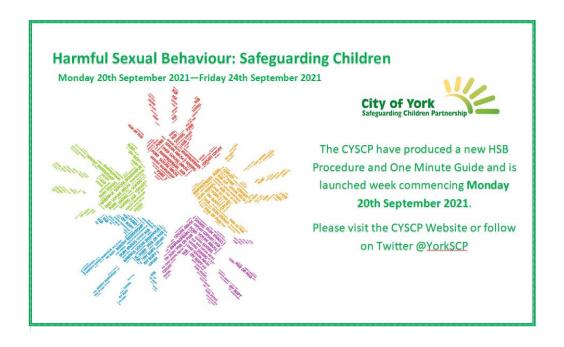
During 2021/22, the CYSCP website has continued to be updated and improved. The CYSCP website contains a wealth of information and averages approximately 2500 hits per month. The Concerned about a Child page alone averages over 450 hits per month.

There are now new 'Learning and Development' and 'Early Help' webpages.

Campaigns

During 2021/22, the CYSCP have also continued to support a number of campaigns. Some of these include:

Harmful Sexual Behaviour (HSB) Campaign – Monday 20th September 2021 – Friday 24th September 2021



Monday 20th September to Friday 24th September 2021 saw the virtual launch of the HSB Procedure. The awareness campaign aimed to highlight the new HSB procedure in York.

The CYSCP Child Exploitation Subgroup created a HSB Task Group to rewrite the HSB Procedure and take forward recommendations highlighted during a Multi-Agency NSPCC HSB Audit. The HSB Task Group worked during 2020-21 to develop a new HSB procedure. Additionally, the HSB Task Group produced a HSB One Minute Guide, rewrote the CYSCP HSB Webpage and developed HSB Multi-Agency Training which was started to be rolled out to all partners during Autumn 2021.



The campaign highlighted the importance of this work and therefore a series of key messages was created and shared across the partnership to raise awareness of the HSB procedure.

It was hoped by the end of the week professionals, wider partners and members of the public have a better awareness of the HSB procedure and what they should do when supporting families and how to make a referral if they are concerned about a child or young person.

Further information and resources in relation to Harmful Sexual Behaviour is on the CYSCP website: Harmful Sexual Behaviour (saferchildrenyork.org.uk).

Private Fostering Awareness Campaign: Looking After Some One Else's Child - Monday 27th September – Friday 1st October 2021

The virtual Private Fostering Awareness Week ran from Monday 27th September to Friday 1st October 2021 to raise awareness and understanding of Private Fostering across the City of York amongst professionals and members of the public, including the duty of all practitioners to notify the Local Authority of a Private Fostering arrangement, and signposting to the new Private Fostering resources and training.

All the Private Fostering resources, including age appropriate leaflets designed in conjunction with York Youth Council, can be found on the

CYSCP Private Fostering for Professionals, Private Fostering for Parents and Carers and the Private Fostering for Children and Young People webpages.

The Private Fostering Campaign Brief was widely circulated to Partner agencies via email, with a request to disseminate the campaign information throughout their organisations and was circulated wider with articles in the CYSCP monthly Newsletter and on the CYSCP Latest News webpage. The resource downloads and webpage hits demonstrate that the campaign did signpost to the Private Fostering resources and from this we can speculate that raising awareness of Private Fostering and the requirement to report an arrangement was achieved.





With the current focus nationally on Domestic Abuse and the new Domestic Abuse Act 2021; it seemed an ideal time to consider, in York, our approach to how we work with children, young people and their families who have been affected by Domestic Abuse.

During, Monday 5th October 2021 – Friday 8th October 2021 safeguarding partners held a series of virtual workshops/briefings for professionals, some of those workshops included:

- The Freedom Programme helping women recover from Domestic Abuse
- Early response and targeted support for children and adolescent parent violence and abuse
- Stalking and Harassment Workshop
- Accessing Mental Health Services and Domestic Abuse
- Domestic Abuse and Suicide
- MARAC and MATAC Workshop
- Kyra Women's Project and our support for women in York
- Prevention toolkit and working with Perpetrators
- Workshop: IDAS and Domestic Abuse Officer including views from a victim

All the workshops/events were open to all our multi-agency partners within the City of York.



To mark National Hate Crime Awareness Week (9-16 October 2021) the North Yorkshire and York Hate Crime Working Group raised awareness of the simple steps every one can take to call out harmful behaviour when we witness it, making our communities a safer place for all.

The key focus of this campaign was bystander intervention. Would you stand by and watch hate, abuse or harassment? Or would you stand up and make it stop? Video's were promoted which demonstrate how everyone can safely take a stand against hate and abuse and keep your community safe.

The campaign focussed on the following messages:

#BeAnActiveBystander by challenging inappropriate behaviour or abusive language. If you feel safe to do so, there are four easy steps you can take

- DISTRACT the abusive person so the victim can get away
- DIRECT challenge the abusive person directly and tell them their behaviour is not ok
- DELEGATE by asking for help of you are in a pub or bar ask a member of staff to help or report it to the police
- DELAY getting involved until the situation is over, check the victim is ok and report the incident

The CYSCP supported this campaign alongside North Yorkshire Safeguarding Children Partnership, and City of York and North Yorkshire Safeguarding Adults Boards.



IDAS #16days16stories campaign - 25th November 2021 - 11th December 2021

The CYSCP supported IDAS #I6daysI6stories campaign this year.

The campaign was part of global activism to raise awareness of the prevalence of violence and abuse directed at women and girls across the world but also to take action to address this locally.

IDAS developed a dedicated website giving an explanation of some of the forms of genderbased violence that women and girls experience in the UK today. They also included the lived experiences of victims and survivors to show how these forms of violence and abuse impact people every day. They included podcasts, videos, poetry and much more: 16 Days 16 Stories (idas.org.uk)

Live webinars and events for the 16 days was also available on the IDAS website, including a webinar with colleagues at Halo, discussing so-called Honour Based Abuse and coercive control experienced by Black and other minoritised survivors. This campaign was promoted to partners via email, CYSCP website and the CYSCP Newsletter.

The CYSCP promoted the twitter campaign and focussed on one of the stories on the IDAS website during each of the 16 days.

Sudden Unexpected Deaths in Infancy (SUDI) "Day or Night, Sleep Right" Campaign

The North Yorkshire and York Safeguarding Children Partnerships worked with multi-agency partners to create a programme of work aimed at reducing the risks of Sudden Unexpected Deaths in Infancy (SUDI) with a particular focus on reducing the risks for families with increased vulnerabilities.

"Day or Night, Sleep Right" is a key message to those who care for infants across North Yorkshire and York. The 'Day or Night, Sleep Right' campaign was created to raise awareness of the importance of safe sleeping environments for infants to reduce the number who may be at risk of SUDI.

Childline 'We all feel it' Campaign – 2nd March 2022

The CYSCP supported Childline's 'We all feel it' campaign to support young people struggling to reach out for mental health support – particularly males.

The aim of the campaign is to encourage young people to see the 'We all feel it' campaign and:

THINK: I recognise and can relate to this Childline campaign.

FEEL: Childline really understands the way I think and feel, especially when I'm having a tough time and things are getting a bit much. It's good to get help with how I'm feeling.

DO: I'll speak to someone about the way I'm feeling, or I'll contact Childline to get support with how I'm feeling

Safeguarding Week 2021

Safeguarding Week 2021 ran from 21 – 25 June and was again a virtual event. Partners from Safeguarding Adults Boards, Children's Safeguarding Partnerships, Community Safety Partnerships across North Yorkshire, the City of York and East Riding came together and developed an extensive programme of learning events, seminars and interactive sessions which all underpinned this year's theme:

'Safeguarding is everybody's business'.



Throughout the Week, the public-facing sessions raised awareness of key issues and provide insight into how every member of the public can play a role in safeguarding themselves, their families and the wider community, and messages were recorded by our Safeguarding Week partners 'VIPS'. Safeguarding Week included a 'virtual marketplace', where a number of agencies, organisations and charities working across North Yorkshire, the City of York and the East Riding to safeguard, advise and support people, were given the opportunity to show a short video showcasing their services.

The Business Unit updated the CYSCP Safeguarding Week webpage daily and used this page to link to Safeguarding Week partners Safeguarding Week webpages, added the VIP, Marketplace and Session videos as they became available, as well as input from our York Voice partners; York Youth Council provided us with a video about the Youth Council and Show Me That I Matter (SMTIM) provided us with a video on top tips for health professionals working with children in care.

This webpage had 1217 hits between 21st June and 3rd August.

Prior to Safeguarding Week the CYSCP sent out 23 tweets with the hashtag #SafeguardingIsEverybodysBusiness on @YorkSCP about Safeguarding Week. This resulted in:

- 4377 impressions, which is the number of people who have seen the post.
- 92 engagements, which is when a person has engaged in a post, for example they have clicked on to follow a link, find out more information about the CYSCP or viewed a linked file.

During the 5 days of Safeguarding Week the CYSCP sent out 18 Tweets. This resulted in:

- I2,684 impressions during the 5-day period
- 142 engagements
- 26 retweets
- 27 likes

Child Death Overview Panel (CDOP)

The death of a child is a devastating loss that profoundly affects all those involved. Since April 2008 all deaths of children up to the age of 18 years, excluding still births and planned terminations are to be reviewed by a CDOP to accommodate the national guidance and statutory requirement set out in Working Together to Safeguard Children 2018. The publication of the Child Death Review Statutory and Operational Guidance in 2018 builds on the requirements set out in Chapter 5 of Working Together to Safeguard Children 2018 and details how individual professionals and organisations across all sectors involved in the Child Death Review should contribute to guided standardised practice nationally and enable thematic learning to prevent future child deaths.

As part of the new Child Death Review requirements set out in Working Together (2018), North Yorkshire and City of York Local Authorities and Clinical Commissioning groups created a Strategic Child Death Review Overview group to provide strategic oversight for the Child Death Process across North Yorkshire and City of York.

The collation and sharing of all learning from Child Death Reviews and the CDOP is managed by the National Child Mortality Database (NCMD). The NCMD is an NHS funded project, delivered by the University of Bristol, that gathers information on all children who die across England with the aim to learn lessons that could lead to changes to improve and save children's lives in the future.

The purpose of the Child Death Review Process is to try to ascertain why children die and put in place interventions to protect other children and prevent future deaths wherever possible. The process intends to;

- Document, analyse and review information in relation to each child that dies in order to confirm the cause of death, determine any contributing factors and to identify learning arising from the process that may prevent future child deaths
- To make recommendations to all relevant organisations where actions have been identified which may prevent future deaths or promote the health, safety and wellbeing of children
- To produce an annual report on local patterns and trends in child death, any lessons learnt and actions taken, and the effectiveness of the wider Child Death Review Process
- To contribute to local, regional and national initiatives to improve learning from Child Death Reviews

CDOP produce an annual report each year which outline their findings and highlight their priorities. A copy of the annual report can be found here. The CDOP Annual Report 2021/22 can be found here.



CYSCP Finance 2021/22

The CYSCP budget is derived from contributions from a number of partners. As well as direct funding the CYSCP is also provided with services in kind by a number of agencies.

Income	2021/22 £
CYC Children's Services including school grant	£(61,905)
Vale of York CCG	£(78,991)
North Yorkshire Police	£(33,011)
North Yorkshire CRC	£(2,211)
Total income	£(176,118)

Assurance report and 2021-2022 annual report copy for CYSCP from M Atkinson, Independent Scrutineer

- 1. This report sums up reports and assurances to the Chief Constable, COO of York City Council and Accountable Officer of the Vale of York CCG (became the area's Integrated Care Board and Integrated Care System on 01 July 2022.) The pages that follow contribute to the Annual Report of the CYSCP for 2021-2022. It builds on a series of periodic verbal and written scrutiny assurance reports given verbally and in writing in 2021-2022 in regular meetings of the CYSCP Executive and its subgroups; CYC's Scrutiny Committee Elected Members and the Lead Member for Children; and the statutory partners' most senior leaders (Chief Constable and PFCC, City Council Chief Operating Officer, and CCG Accountable Officer, now IBS/ICB representative from 01) alongside their delegated senior officials who actively lead the CYSCP.
- 2. The report covers all of the evidence collected in my scrutiny role, centred on my being involved in the following work with CYSCP:
- Attendance at and formal independent scrutiny of the Executive of CYSCP, and its subgroups all of which I have attended since my previous Assurance Reports and the CYSCP's previous Annual Report (published in 2021.)



- Checks against the Statutory Guidance issued by DfE following reforms under the 2017 Children and Social Work Act. "Working Together to Safeguard Children" (WT 2018) places equal weight on the three statutory agencies leading any Multi Agency Safeguarding Arrangement (MASA) such as CYSCP, all seats to be held by the most senior Officers or paid Officials in those three agencies (Council, Police Services and CCG,) or their appropriately senior delegated representatives who in practice lead the locality's work on safeguarding. Readers to note: an update of WT 2018 is due at some point in 2022.
- 3. The CYSCP's structure and ways of operating match the requirements in WT 2018. It's Executive is appropriately chaired by one of the three statutory partners agencies' senior officials, on an agreed annual rotation between the three. The most senior officials in all three statutory partner agencies are kept aware of what their delegated senior leads are doing, and how well the Partnership is working. CYSCP's budget is shared between them, and appropriately accounted for by staff in a small but efficient business unit servicing the Partnership, hosted by the City of York Council.
- 4. CYSCP's subgroups cover policy and procedures; workforce development; the quality of services provided including partners giving each other clear advice on where practice improvements are required; lessons learned work including the appropriate offer of training and development; interventions with missing children and young people and those at risk of or already subject to all forms of exploitation; the voices and views of the child; and the critical review work needed when there are shortcomings requiring either an internal learning review or a Child Safeguarding Practice Review. Early Help and Front Door services and the work of the Multi-Agency Safeguarding Hub (MASH) are appropriately routed through relevant subgroups and the work they do is appropriately reported through the Executive. Safeguarding in schools and other educational settings is appropriately guided and led. Every two years, jointly with neighbouring LSCPs, York is a co-leader in a focused Safeguarding Week in which good practice is showcased and CPD is offered in a concentrated period. These have continued online both throughout and following the worst of the Covid-19 period beginning in early Spring 2020. The same regularity of meetings applies to periodic meetings of the CYSCP in its widest manifestation, bringing together both the statutory partners and Relevant Agencies, and always informed by the voices and views of the city's children and young people. The goal is to move towards these greater-partnership sessions taking place face to face by late 2022, subsequent waves of Covid 19 infections and transmission permitting.
- 5. The City shares an effective, well managed and led Child Death Overview Panel (CDOP) with neighbouring North Yorkshire County Council and its countywide LSCP. This is appropriately chaired by an experienced and senior public health professional, and reports into the Partnership Executives in both LSCPs on a regular basis including through an



Annual Report. CYSCP and its North Yorkshire equivalent share an approach to Section 11 and Section 175 safeguarding audits, which are also appropriately reported through the Executive.

- 6. My feedback to partner agencies in fulfilment of my Independent Scrutiny remit is as follows. It is influenced by levels of risk created by all of the following challenges, which have become so continuous as to be endemic contextual factors, and are therefore spelled out first.
- There is ongoing and often challenging change in partner bodies' senior staff and governance in agencies across York. There are strengths entailed in ensuring change management and leadership continue and new blood informs and energises them, set against the risks of losing organisational memory or putting a brake on progress as changes begin and are then embedded. The delicacy of the balance between change and continuity is acknowledged by all partners, and I have observed it being negotiated in ways that do not negatively affect the wellbeing and safeguarding of York's children and young people.
- Further, this time a good deal of quite profound organisational change across a number of Partnership bodies is either already underway or imminent as this Scrutiny report is completed. A new permanent Director of Children's Services (DCS) will join CYC in August 2022, followed later in the year by a new permanent Assistant Director to lead Early Help, Children's Social Care and related services. Both are sound appointments whose post holders will need to ensure a healthy balance between continuity and change for the city.
- Senior roles are either already filled or will be filled imminently at key levels in the newly forming Integrated Care System to replace and refashion the work of CCGs, working with an alliance of health service providers, represent changes happening in depth and at pace, despite the system still being in the recovery and regrouping stages that have followed the height of the Covid 19 pandemic, with a long tail of effects that are still playing out across all parts of the health economy. The key role of ICB Place Director will be central to ensuring both continuity and development for the commissioning and provision of York health services for children and young people, as will the continuity entailed in the designated safeguarding representatives from the new ICS and health providers.
- It is clear that the role of Assistant Chief Constable is key to safeguarding activity being successful for the Service. It has until recently been filled by a very capable senior officer who knows the city well. As this report is completed the future permanent appointment is still not assured or finalised, and the Chief Constable and PFCC are acutely aware that this creates challenges. Officers have stepped in, and stepped up, to fill the role and to represent NYP on this crucial Partnership.

- The corollary of the observations above regarding continued change in senior roles is that key senior and permanent post holders will now come into the city and its services with gravitas, a critical eye, the right experience and vision. These post holders will come into their own agencies as leaders keenly aware that other agencies' senior representatives are, at one and the same time, also managing the dual importance of continuity and change in all of their own and their staff teams' practice.
- Those holding positions of authority and leadership have a sound and continuously improving understanding of the work needed to "get York to GOOD," and the related need to go on driving positive, consistent change at pace. An Ofsted inspection of children's social care services reported on a Focused Visit as this scrutiny report was being completed. The City of York Council and its partners accept Ofsted's recognition that services, in Ofsted's terms, "Require Improvement to be Good." Inspectors recognised positive change is underway, seen in practice, leadership, and the city's ownership of vulnerabilities and needs. They were clear the service needs now to drive for consistency, and the application in all practice of a relational, systemic model of practice, at all levels and by all staff.
- An HMICFRS inspection of North Yorkshire Police Service's work on vulnerabilities in and the protection and safeguarding of children and young people recognised good work is being done, but pointed out a need for considerable continued improvements, particularly as regards ensuring a higher status for and recognition of the voices and views of children and young people in contact with the service. The service has received the relevant report, accepts that there was a need for improvement however difficult some messages have been to receive, and has assured itself and the Partnership that action planning that is robust and bears fruit is now underway and ongoing. This work will be part of next year's scrutiny assurance report, and the annual report of the CYSCP of which it forms part.
- I have observed in some detail during 2021-2022 the ongoing, often complex and professionally wearing challenges of meeting demands placed on all agencies by the Covid-19 pandemic, challenges which went on for far longer than originally envisaged and which two years plus after the first national lockdown have left a long "tail" of pressure, challenge, and difficulties in budgets and capacity. The related pressures on the health and wellbeing of staff in all services across the city remain across social care, health, education, police and the justice service, voluntary agencies, faith and community sectors. Post Covid-19 effects remain equally at the fore in both the wellbeing, and a large number of ongoing difficulties, in the lives of children and young people, as they and many families have consistently fed back to the professionals who work with them.



- Issues of resourcing remain considerable; York having been one locality in England what was kin any case starting form a relatively low funding base before the Austerity period in which services and teams continue to operate. The resourcing issues being faced are found in systems and services across the Partnership, and encompass their finance, personnel and other resources. All partners and relevant agencies therefore inevitably have continuing issues concerning the resilience of services, and the availability of the right staff to do work that is of a high standard and an equally high consistency. They also report issues concerning the availability of some types of provision for children and young people. This applies particularly where a child has complex or multiple needs, is placed in care and needs a specialist level of it in order to be safe and to thrive, or presents with extreme mental and emotional ill health or distress and needs an equally specialist placement. York is by no means alone in having these issues. They are national and throughout the period covered by this report have been the subject of wide ranging and difficult discussions with government, prompted by localities across England. As this report is compiled the national children's social care review has now been published as has the SEN Green Paper and a new Schools bill. All of these will no doubt lead to further change and challenge, as well as some potential for improvement.
- CYSCP has, also like other Partnerships across England, also been challenged to respond to tragic and highly publicised cases of children whose deaths have been brought about by people whose primary duty and responsibility was to love and care for them, but who in fact killed them – through neglect, or deliberate and sustained cruelty, or both. That warning bells were rung by people around the children concerned, and that somehow missed opportunities were seen in the nationally highlighted cases, means that all professionals have again paused to consider what best practice, and practice that does not meet the required standards, both look like. The searing effects on dedicated professionals across all services and teams cannot be overstated when cases of this nature come to light. Professionals ask themselves about the standard of what they do as a matter of course, but after such cases those questions gain urgency as well as poignancy. CYSCP, like all similar partnerships, has taken the time and applied the professional honesty needed to assess how close the city's services are to being assured such a case should not happen here. That the words "could never happen" cannot be assigned to such assessments is clear. That the people who killed the children concerned are the guilty parties, not the workforce that may need to improve its practice, can at times be forgotten by both the media and the public. That services must be assured that all is being done that can be done to avoid such terrible events has been clear and foremost in leaders' and service teams' minds as CYSCP has formulated its response.
- The ongoing challenges are equally clear, focusing on ensuring key services can respond to children's and young people's needs in sufficiently timely and flexible fashion. Child and Adolescent Mental Health Services (CAMHS) and access to the earliest possible help

with mental health and wellbeing present one key example, often discussed at the CYSCP Executive and in subgroups, and raised at Assurance meetings as a cause of ongoing concern with solutions being hard to secure. Partners are acutely aware these difficulties leave some of the city's most vulnerable children and young people without access to services that could help them and their families, schools and communities to deal with those vulnerabilities. Again, this is a national issue, a fact that does not make it any easier for York to deal with.

- There remains an abiding challenge in ensuring a governance framework that ensures the city's statutory partnerships (CYSCP, CYSAB, Safer York and one of its sub-sets the new Local Domestic Abuse Partnership, the Health and Wellbeing Board, the All-Age Mental Health Partnership and the individual governance and scrutiny bodies of all of CYSCP's constituent agencies) receive the right reports, in the right formats and the right order, in timely fashion in ways that keep governance bodies informed and enable cohesive management, leadership and accountability. This challenge entails the need to ensure "cross fertilisation" of the work of each strand in the city's governance framework, so that children's and young people's issues are duly "held" across all partnerships, not only by the CYSCP.
- Partners acknowledge the need to ensure real learning takes place, that will shape, change and lead to proven improvements in practice. This means that all training and development, strong and consistent supervision and the rigorous use of audit and "lessons learned" exercises, must all share a relentless focus on securing and being assured of the quality of practice on services' front line. This is best characterised as the partnership needing to focus on proving improvement, rather than simply stating it is happening. This applies in children's social care services, the Front Door and in the MASH or Early Help, and "step up/step down" arrangements for children whose safeguarding issues are referred into or between services. Partners have rightly identified the need for the partnership to facilitate cross-sector learning, characterised in Assurance meetings as CPD in action and in real time. The plan is that this will take place especially through planned opportunities for shadowing, including by different staff accompanying each other on work that takes different disciplines' professionals into the same families' circumstances.
- There is determined partnership working evident on issues such as the city hearing more clearly, and acting on, the voices views opinions wishes and needs of its children and young people. In this work, agencies are now working both with each other and York's children and young people, and bodies such as the city's universities and their researchers who add depth and evidence-based thinking and feedback into the picture city-wide. The chosen framework for achieving this ambition, that of children's and young people's rights as young citizens, is welcomed by all concerned.

- It must be noted that there are challenges beyond the direct control of partner bodies but impacting on the work that many of them do. All of these have potential ill effects on the safety and wellbeing of children and young people in York. For example,
- There are ongoing capacity issues and delays in both the family and criminal courts system that mean that some of the city 's most vulnerable children young people and families, and the workers who undertake vital work with them in often very difficult circumstances, are left waiting for court time where those working in that system are themselves under great pressure and struggling to do what should be done to ensure justice, safety, the right decisions at the right time, and the ability of all concerned to move on.
- There is a growing sense of foreboding about how well York's poorest families will fare as the economic difficulties currently being experienced across UK society continue to worsen, meaning that for some families, keeping their children dressed, shod, fed and comfortable, at home or school or both, will be severely compromised the longer the difficulties concerned prevail. It is not lost on partners that the strains on families' lives that could result might have detrimental effects on family cohesion, children remaining safe from intrafamilial struggles or violence, or challenges that face them and about which neither their families nor services can do a great deal preventively, though all concerned know that waiting for a problem to worsen is not in anybody's best interests.
- Pressure on and the quality and safety of housing stock also remains a concern for some families and those working with them, given safe secure and dignified places to live are part of ensuring children and families stay safe and can engage with education, health and other support measures or services.
- The potential for York to deal with the arrival and needs of those fleeing war or global disruption, from Ukraine or elsewhere in an increasingly troubled world, is hampered by the shortages recorded above in budgets, staffing capacity, the availability of places for people to stay where they will be safe and can rebuild their lives. That such arrivals may be particularly vulnerable and that there are considerable safeguarding issues to be considered is not lost on partner agencies. These are issues that are still emerging as this report is written, but ways of dealing with the challenges concerned will need to be found, as partners are already aware.
- 7. Partner agencies' representatives at the CYSCP Executive and subgroups, and in periodic meetings with senior officials from partner agencies, have throughout 2021-2022 been receptive, creative, willing to engage in discussions on where there may be sticking points and on how things could and should develop despite the challenges listed above. They

are also keen to ensure that "boundary crossing" inter-agency and needs-focused ways of working develop and become the norm. Such boundary crossing ways of delivering for York's communities, and the learning that has come from them throughout the period at the height of the CV19 pandemic, all continue to bear fruit.

- 8. Determination is clear from all concerned in York. They wish to plan, work, train and be held accountable across all agencies, as well as within each one. These ways of operating strongly characterised the work done for children young people and families in York during the pandemic. Partners are keen to ensure the learning is not lost as the "new normal" goes on emerging in the remainder of 2022 and beyond. There is also a clear recognition that this "new normal" is not the same as what was done pre-March 2020, either in individual services or across the partnership.
- 9. All of those with whose work as leaders and service commissioners, planners and delivery bodies remain acutely aware that staff wellbeing, in all agencies, remains fragile in mid-2022, and that people dealing with ongoing and sometimes seismic change and development are the same staff teams trying to deal with long-lasting post-CV19 challenges, alongside continuously shrinking budgetary, staffing capacity, and other resources.
- 10. Answers to the questions such continued pressures create remain difficult to find, but partners' commitment to the city's wellbeing remains the driving force whenever they are discussed.
- 11. The contents of this contribution to the 2021-2022 Annual Report of the CYSCP having been rehearsed in detail at regular Assurance meetings with the most senor representatives of each of the key statutory agencies, and explored at development days run for the CYSCP, as Scrutineer I hereby formally state that though there are considerable challenges to continue to address, I am formally assured that CYSCP and partners and agencies working in it are working in compliance with Working Together to Safeguard Children (2018.)

Maggie Atkinson, Independent Scrutineer. 12/07/2022





